Comments on the Swedish EITC

Conference on Earned Income Tax Credit – Jobs and Employment Ministry of Finance, Stockholm 23 November 2010 Lars Calmfors



Three questions

- Are the methods used by the Ministry of Finance in line with established research practice?
- How good is established research practice?
- What policy conclusions can be drawn?



The Ministry's methods

- Comparisons of treated and non-treated groups not possible
- One has to rely on micro simulations
- Reasonable results
 - EITC at lower end of income scale has substantial effects on participation rate
 - EITC and reductions in state income tax higher up have their main effects on working time



No evidence of decreasing marginal returns

- No compelling theoretical case for decreasing marginal returns
- It depends on the distribution of reservation wages in the population
- This is an empirical question
- How much can one back out from the model and the underlying data?



Conclusions so far

- The Ministry's analysis conforms to the state of art
- But how good is the state of art?



Labour supply and demand



Employment



Possible responses to the criticism

- Only partial-equilibrium analysis
 - true but still a problem
- When estimating effects on labour-market participation one is in practice looking at employment
 - true but one does not capture general-equilibrium effects
- Internationally determined return to capital



Internationally given return to capital





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Internationally given return to capital

- Strong assumptions necessary
 - constant returns to scale in production
 - investment at home and abroad are perfect substitutes
 - domestic and foreign goods are perfect substitutes
- Even in this case adjustment takes very long time



The Layard-Nickel model



Employment



Policy conclusions

- Large uncertainty on the results concerning the magnitude of absolute employment effects
- One can have more faith in results concerning relative employment effects
- Calculations ignore the crucial political-economy effect that EITCs may trigger also tax cuts for retired people as well
- Wrong to claim that EITCs helps fiscal sustainability
 - the effect is the reverse one
- EITCs either for reasons of **social efficiency** or **employment**
- The ultimate **political** trade-off is between incentives and insurance



Procentuell förändring: Sysselsatta, arbetstid och årsarbetstimmar. Självfinansieringsgrad i procent

Alternativ		Sysselsatta	Medelarbetstid för sysselsatta	Årsarbets- timmar	Självfinansie- ringsgrad	
1	Gränsvärde 1	0,10	-0,02	0,09	15	
2	Luntning 1	0,10	-0,01	0,09	16	
3	Gränsvärde 2	0,10	0,06	0,17	23	
4	Lutning 2	0,09	0,11	0,20	24	
5	Gränsvärde 3	0,03	0,21	0,23	43	
6	Höjd skiktgräns	0,00	0,16	0,15	36	
7	Sänkt statlig skatt	-0,02	0,17	0,16	45	
8	Slopad värnskatt	0,01	0,09	0,10	56	



Replacement rate after tax in 2006 and 2010 at one calendar year's unemployment according to monthly income

Monthly pay	15 000	20 000	25 000	35 000	50 000
Replacement rate 2006	82.3	81.8	71.3	51.8	39.9
Replacement rate 2010	73.1	68.7	56.5	42.6	33.4
Change	-9.2	-13.1	-14.8	-9.2	-6.5
From 80 to 70 per cent	-1.9	-0.7	-	-	-
Reduced ceiling for 100 days	-	-1.7	-1.5	-1.1	-0.8
Earned income tax credit	-7.0	-6.5	-5.4	-3.2	-1.9
Raised income threshold for state tax	-	-	-	-0.6	-0.3
Price and wage increases	-0.1	-4.0	-7.0	-4.2	-2.9



Replacement rate after tax for the long-term unemployed with activity support according to monthly income

Monthly pay	15 000	20 000	25 000	35 000	50 000
Replacement rate 2006	82.3	81.8	69.5	50.5	38.9
Replacement rate 2010	62.5	62.0	56.5	42.6	33.4
Change	-19.8	-19.8	-13.0	-7.9	-5.5
From 80 to 65 per cent	-12.5	-7.4	-	-	-
Reduced ceiling for 100 days.	-	-	-	-	-
Earned income tax credit	-6.0	-6.0	-5.4	-3.2	-1.9
Raised income threshold for state tax	-	-	-	-0.6	-0.3
Price and wage increases	+0.3	-0.2	-5.2	-4.2	-2.9

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